



Photograph: Courtesy of Paula Steichen Polega © 1968

# APPENDIX A

## AUTHORIZING LEGISLATION



Public Law 90-592  
90th Congress, H. R. 13099  
October 17, 1968

### An Act

82 STAT. 1154

To authorize the establishment of the Carl Sandburg Home National Historic Site in the State of North Carolina, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That the Secretary of the Interior is authorized to acquire, by donation or purchase with donated or appropriated funds, all or any part of the property and improvements thereon at Flat Rock, North Carolina, where Carl Sandburg lived and worked during the last twenty years of his life, comprising approximately two hundred and forty-two acres, together with approximately six acres of adjacent or related property which the Secretary may deem necessary for establishment of the Carl Sandburg Home National Historic Site.

Carl Sandburg  
Home National  
Historic Site,  
N. C.  
Establishment.

SEC. 2. The national historic site established pursuant to this Act shall be administered by the Secretary of the Interior in accordance with the provisions of the Act of August 25, 1916 (39 Stat. 535), as amended and supplemented (16 U.S.C. 1 et seq.), and the Act of August 21, 1935 (49 Stat. 666; 16 U.S.C. 461-467).

Administration.

SEC. 3. There are authorized to be appropriated the sums of \$225,000 for the acquisition of lands and interests in lands and \$952,000 for development expenses incurred pursuant to the provisions of this Act.

Appropriation.

Approved October 17, 1968.

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#### LEGISLATIVE HISTORY:

HOUSE REPORT No. 1676 (Comm. on Interior and Insular Affairs).

SENATE REPORT No. 1592 (Comm. on Interior and Insular Affairs).

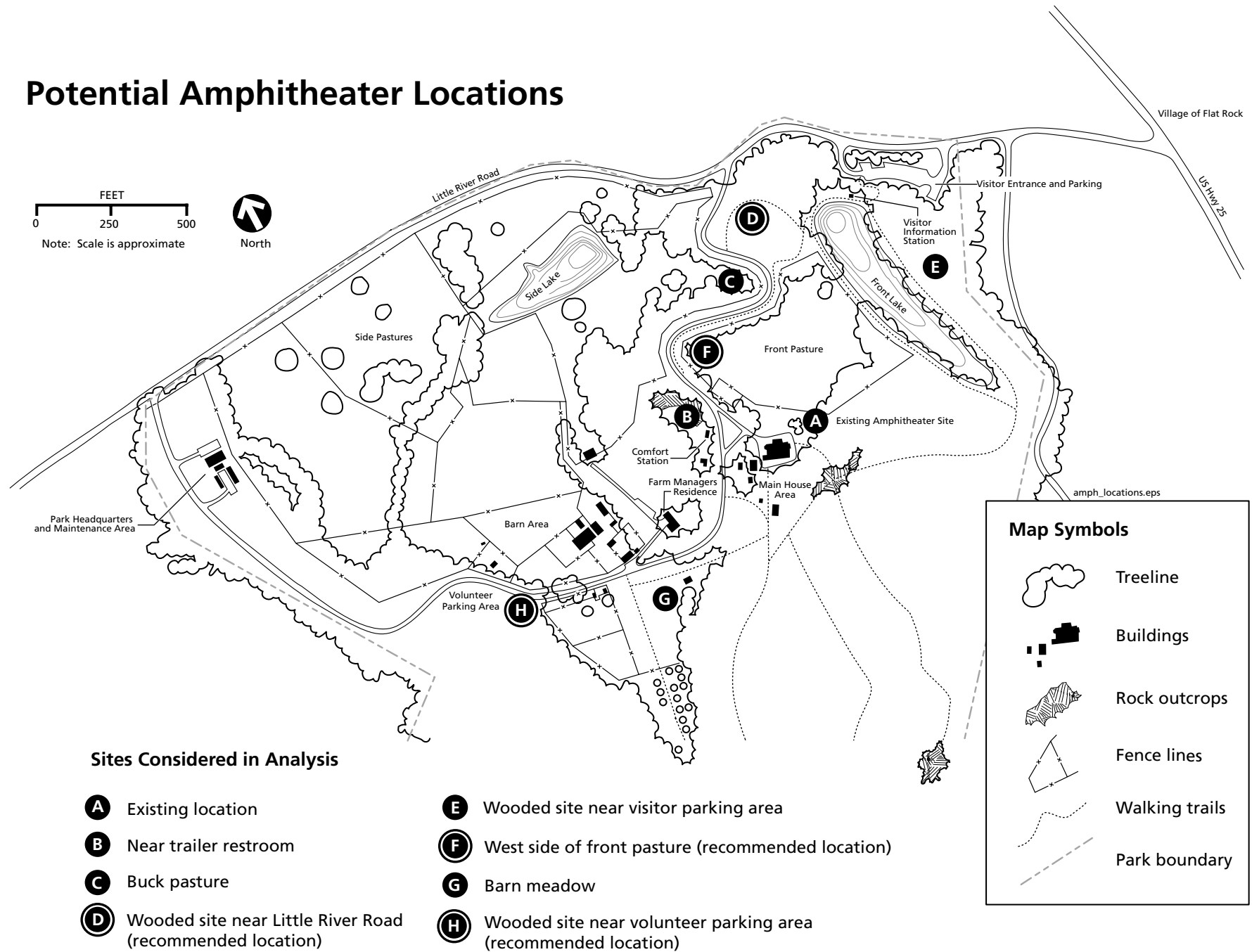
CONGRESSIONAL RECORD, Vol. 114 (1968):

Sept. 16: Considered and passed House.

Oct. 2: Considered and passed Senate.

# Potential Amphitheater Locations

Figure B-1. Amphitheater alternative locations



# APPENDIX B

## AMPHITHEATER RELOCATION

### **Summary of Assessment Process**

Identifying suitable sites for relocating the amphitheater was a significant planning issue identified during scoping. Figure B-1 identifies six potential relocation sites and the existing location considered by the planning team in the analysis.

The process used to assess the potential amphitheater sites was similar to the alternatives assessment process. A range of potential environmental impact issues was identified during scoping, consolidated, and restated as factors. A minimum standard was established for each factor when appropriate. The planning team then assessed each alternative location for its ability to achieve the most preferred condition of each factor. Selection of a preferred alternative was accomplished by measuring the difference between assessments for each factor among the alternatives. A most important advantage was selected from the compiled list of advantages and assigned a score of 100. The remaining advantages were then given importance values relative to the most important advantage and totals were compiled for each alternative.

The three highest scoring alternatives are recommended for consideration in the plan to allow site designers some flexibility should unknown underground rock formations or other unexpected site characteristics make one or more alternatives not feasible. A more detailed site analysis would be conducted as part of a Development Concept Plan to identify one site for development. Only one of the potential relocation sites may be used. Subsequent to relocation, PMZs for the remaining relocation sites will be treated identically to the PMZ that surrounds it and the existing site restored to its historic appearance.

### **Scale of Assessment**

The scale of assessment used to measure each factor was determined based on the type of data available. Factors whose attributes could be quantified used numeric measurements (objective data) to describe them. Factors

whose attributes could only be described using subjective data relied upon extensive site observations and discussion to assign a high-medium-low-very low value.

### **Factors and Criteria**

An overview of factors and related criteria is presented in the following paragraphs.

#### **Factor: Proximity to visitor parking area**

*Criteria:* Adjacent is most preferred condition, closer is more preferred over more distant

*Scale of Assessment:* Numeric measurement

*Minimum standard:* No minimum standard

#### **Factor: Proximity to nearest restroom**

*Criteria:* Adjacent is most preferred condition, closer is more preferred over more distant

*Scale of Assessment:* Numeric measurement

*Minimum standard:* No minimum standard

#### **Factor: Anticipated amount of grading required**

*Criteria:* No grading is preferred condition.

*Scale of Assessment:* Subjective assessment - A high attribute means more grading required.

*Minimum standard:* No minimum standard

#### **Factor: Anticipated intrusion of sound and light on park neighbors**

*Criteria:* No intrusion is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more intrusion is anticipated

*Minimum standard:* No minimum standard

**Factor: Amount of natural shade present at site**

*Criteria:* Shaded from sun all day is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means shade is abundant

*Minimum standard:* No minimum standard

**Factor: Proximity and convenience to main house area**

*Criteria:* Closer is preferred condition

*Scale of Assessment:* Numeric measurement

*Minimum standard:* No minimum standard

**Factor: Anticipated intrusion of program activities on house tour**

*Criteria:* No intrusion is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more intrusion is anticipated

*Minimum standard:* Existing conditions

**Factor: Anticipated visibility of site from front porch of main house**

*Criteria:* Not visible is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more visibility

*Minimum standard:* No minimum condition

**Factor: Anticipated visibility of site from barn area**

*Criteria:* Not visible is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more visibility

*Minimum standard:* No minimum condition

**Factor: Anticipated visibility of site from bench near visitor contact station at front lake**

*Criteria:* Not visible is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more visibility

*Minimum standard:* No minimum condition

**Factor: Anticipated visibility of site from Little River Road**

*Criteria:* Not visible is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more visibility

*Minimum standard:* No minimum condition

**Factor: Anticipated intrusion on visitor experience when walking up entrance trail**

*Criteria:* No intrusion is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more intrusion

*Minimum standard:* No minimum condition

**Factor: Ability of emergency and service vehicles to access site**

*Criteria:* Fast and convenient access on a paved road without the need for excessive turning is preferred condition

*Scale of Assessment:* Subjective assessment

*Minimum standard:* No minimum standard

**Factor: Vulnerability to unauthorized use and vandalism**

*Criteria:* Farther from nearest authorized or unauthorized point of entry is preferred condition

*Scale of Assessment:* Numeric - based on number of minutes it takes to walk from nearest entry point

*Minimum standard:* No minimum standard

**Factor: Need to remove existing vegetation, especially trees and shrubs**

*Criteria:* No vegetation removal is preferred condition

*Scale of Assessment:* Subjective - A high attribute means several mature trees would be removed

*Minimum standard:* No minimum standard

**Factor: Potential damage over time to sensitive or important historic plants**

*Criteria:* No damage to sensitive or important historic plants is preferred condition

*Scale of Assessment:* A high attribute means that damage to sensitive or important historic plants is likely

*Minimum standard:* Damage can be reduced or repaired using normal maintenance techniques.

**Factor: Anticipated visual impact of vehicles on visitor experience in main house area**

*Criteria:* Preferred condition is vehicles are not visible

*Scale of Assessment:* A high attribute means vehicles will often be visible

*Minimum standard:* No minimum standard

**Factor: Anticipated intrusion on historic character of main house or barn areas**

*Criteria:* Not visible or heard is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more intrusion is anticipated

*Minimum standard:* No minimum standard

**Factor: Capacity to accommodate overflow crowds without additional site modifications**

*Criteria:* Capacity to accommodate up to 150 additional persons without the need for added infrastructure is preferred condition

*Scale of Assessment:* Numeric assessment based on subjective observation by planning team

*Minimum standard:* No minimum standard

**Factor: Potential conflicts between pedestrian and vehicles**

*Criteria:* Distinct and separate vehicle and pedestrian paths is preferred condition

*Scale of Assessment:* Subjective - A high attribute means the probability that pedestrians will share a pathway with a vehicle is high.

*Minimum standard:* Unsafe or dangerous conditions are not present when visitors use normal caution.

**Factor: Potential intrusion of external sounds on amphitheater programs**

*Criteria:* No intrusion of off-site noise is preferred condition

*Scale of Assessment:* Subjective assessment - A high attribute means more intrusion is anticipated

*Minimum standard:* No minimum standard

## Selection of Preferred Locations

Selection of a preferred alternative was accomplished using Choosing by Advantages (Suhr 1999) - a decision making process based on calculating and compiling the advantages of different alternatives for a variety of factors. Advantages were determined by calculating the difference between assessments for each factor among the alternatives.

Once advantages were calculated for each factor, a compiled list was created. A most important advantage was selected from the compiled list and assigned an importance value of 100. The remaining advantages were then given importance values relative to the most important advantage and totals were calculated for each alternative. The three alternatives that received the highest compiled scores were identified as the preferred alternative. Figure B-2 documents the factors, assessments, and importance values used to determine the preferred alternatives.

Figure B-2. Factors, Assessments, and Importance Values

FACTORS		AMPHITHEATER LOCATION ALTERNATIVES															
		Location A Existing Conditions (No Action)		Location B		Location C		Location D		Location E		Location F		Location G		Location H	
Proximity to Visitor Parking Area	Assess.	2140' strenuous slope		1750' strenuous slope		925' strenuous slope		700' strenuous slope		150' mild slope		1750' strenuous slope		2425' strenuous slope		2815' strenuous slope	
	Adv.	675' closer	5	1065' closer	12	1890' closer	26	2115' closer	30	2665' closer	40	1065' closer	12	390' closer	7		
Proximity to nearest restroom	Assess.	420' mild slope		180' mild slope		800' strenuous slope		450' moderate slope		350' mild slope		300' mild slope		675' mild slope		390' moderate slope	
	Adv.	380' closer much easier slope	21	620' closer much easier slope	35		26	350' closer much easier slope	30	450' closer much easier slope	25	500' closer much easier slope	28	125' closer much easier slope	7	265' closer easier slope	15
Anticipated amount of grading required	Assess.	low		moderate		low		moderate		high		low		low		high	
	Adv.	much less grading	42	slightly less grading	20	much less grading	42	slightly less grading	20			much less grading	42	much less grading	42		
Anticipated intrusion of sound and light on park neighbors	Assess.	low		low		low		low		high		low		low		low	
	Adv.	much less intrusion	30	much less intrusion	30	much less intrusion	30	much less intrusion	30			much less intrusion	30	much less intrusion	30	much less intrusion	30
Amount of natural shade present at site	Assess.	limited shade mostly open w/ some trees		open site w/ few trees		moderate shade from nearby trees		shady woodland site		shady woodland site		limited shade mostly open w/ some trees		open site w/ few trees		shady woodland site	
	Adv.	slightly more shade	20			moderately more shade	40	much more shade	55	much more shade	55	slightly more shade	20			much more shade	55
Proximity and convenience to main house	Assess.	50' mild slope		300' mild slope		300' strenuous slope		1000' strenuous slope		2300' strenuous slope		600' mild slope		700' mild slope		1350' mild slope	
	Adv.	2250' closer much easier slope	40	2250' closer much easier slope	36	1400' closer	17	1300' closer	23			1700' closer much easier slope	30	1600' closer much easier slope	28	950' closer much easier slope	25

Notes:

1. A "no advantage" advantage is represented in the importance value column by a blank cell
2. The lowest assessment for each factor is highlighted in the assessment row by a heavy underline. In instances where more than one alternative scores lowest, only one is highlighted.
3. The alternative with the highest advantage in each factor is highlighted by an oval. In instances where more than one alternative has the highest advantage, only one is highlighted.

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Figure B-2. Factors, Assessments, and Importance Values (cont.)

FACTORS		AMPHITHEATER LOCATION ALTERNATIVES															
		Location A Existing Conditions (No Action)		Location B		Location C		Location D		Location E		Location F		Location G		Location H	
		Import. Value		Import. Value		Import. Value		Import. Value		Import. Value		Import. Value		Import. Value		Import. Value	
Anticipated intrusion of program activities on house tour	Assess.	<u>high</u>		moderate		low		low		low		moderate		low		low	
	Adv.			slightly less intrusion	50	moderately less intrusion	66	moderately less intrusion	66	moderately less intrusion	66	slightly less intrusion	50	moderately less intrusion	66	moderately less intrusion	66
Anticipated visibility of site from front porch of main house	Assess.	<u>high</u>		none		high		none		high		none		none		none	
	Adv.			much less visual intrusion	100			much less visual intrusion	100			much less visual intrusion	100	much less visual intrusion	100	much less visual intrusion	100
Anticipated visibility of site from barn area	Assess.	none		moderate obvious but not overwhelming		low, can be seen but not distracting to view		none		none		none		<u>plainly visible</u>		moderate obvious but not overwhelming	
	Adv.	much less visual intrusion	80	slightly less visual intrusion	20	moderately less visual intrusion	60	much less visual intrusion	80	much less visual intrusion	80	much less visual intrusion	80			slightly less visual intrusion	20
Anticipated visibility of site from bench near visitor contact station at front lake	Assess.	high		none		low, can be seen but not distracting to view		none		low		none		none		none	
	Adv.			much less visual intrusion	83	moderately less visual intrusion	35	much less visual intrusion	83	moderately less visual intrusion	35	much less visual intrusion	83	much less visual intrusion	83	much less visual intrusion	83
Anticipated visibility of site from Little River Road	Assess.	low, can be seen but not distracting to view		none		low, can be seen but not distracting to view		low, can be seen but not distracting to view		very low barely in view		none		none		none	
	Adv.			moderately less visual intrusion	19					slightly less visual intrusion	10	moderately less visual intrusion	19	moderately less visual intrusion	19	moderately less visual intrusion	19
Anticipated intrusion on visitor experience of walking up entrance trail	Assess.	low would be unnoticed by most visitors		moderate obvious but not disturbing		<u>plainly visible</u>		low would be unnoticed by most visitors		low would be unnoticed by most visitors		plainly visible		none		none	
	Adv.	moderately less intrusion	45	slightly less intrusion	20			moderately less intrusion	45	moderately less intrusion	45			much less intrusion	85	much less intrusion	85

Notes:

1. A "no advantage" advantage is represented in the importance value column by a blank cell
2. The lowest assessment for each factor is highlighted in the assessment row by a heavy underline. In instances where more than one alternative scores lowest, only one is highlighted.
3. The alternative with the highest advantage in each factor is highlighted by an oval. In instances where more than one alternative has the highest advantage, only one is highlighted.

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Figure B-2. Factors, Assessments, and Importance Values (cont.)

FACTORS		AMPHITHEATER LOCATION ALTERNATIVES															
		Location A Existing Conditions (No Action)		Location B		Location C		Location D		Location E		Location F		Location G		Location H	
		Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value
Ability of service and emergency vehicles to access site	Assess.	paved road, convenient access		paved road, convenient access		paved road, convenient access		paved road, accessible with some maneuvering		<u>nearest paved area 100' away</u>		paved road, convenient access		paved road, convenient access		paved road, very convenient access	
	Adv.	moderately easier access	7	moderately easier access	7	moderately easier access	7	slightly easier access	3			moderately easier access	7	moderately easier access	7	much easier access	10
Vulnerability to unauthorized use and vandalism, distance from nearest park entry point used as comparison measurement	Assess.	15 minutes from nearest point of entry		10 minutes from nearest point of entry		5 minutes from nearest point of entry		2 minutes from nearest point of entry		<u>30 seconds from nearest point of entry</u>		10 minutes from nearest point of entry		5 minutes from nearest point of entry		4.5 minutes from nearest point of entry	
	Adv.	14.5 minutes farther	8	9.5 minutes farther	5	4.5 minutes farther	2	1.5 minutes farther	1			9.5 minutes farther	5	4.5 minutes farther	2	4.0 minutes farther	2
Need to remove existing vegetation, especially trees and shrubs	Assess.	very low, no trees or pasture removed		low, one tree and no pasture removed		very low, no trees and little pasture removed		moderate, a few mature trees removed		<u>high, several mature trees removed</u>		low, no tree and some pasture removed		low, no tree and some pasture removed		high, several mature trees removed	
	Adv.	much less removal necessary	48	moderately less removal necessary	39	much less removal necessary	48	slightly less removal necessary	30			moderately less removal necessary	39	moderately less removal necessary	39		
Potential damage to sensitive or important historic plants	Assess.	<u>high historic plants near house</u>		low, no sensitive plants endangered		low, no sensitive plants endangered		moderate, soil compaction a potential impact		high, soil erosion and compaction potential		low, no sensitive plants endangered		low, no sensitive plants endangered		high, soil erosion and compaction potential	
	Adv.			moderately less potential for damage	52	moderately less potential for damage	52	slightly less potential for damage	40			moderately less potential for damage	52	moderately less potential for damage	52		
Anticipated visual impact of vehicles on visitor experience in main house area	Assess.	high, occasional vehicles in plain sight		<u>high, occasional vehicles in plain sight</u>		low, vehicles rarely visible		low, vehicles rarely visible		low, vehicles rarely visible		moderate, vehicles seen occasionally		low, vehicles rarely visible		low, vehicles rarely visible	
	Adv.					much less visual intrusion	40	much less visual intrusion	40	much less visual intrusion	40	slightly less visual intrusion	30	much less visual intrusion	40	much less visual intrusion	40
Anticipated intrusion on historic character of main house or barn areas	Assess.	<u>high, located in close proximity</u>		moderate, partially screened from main house		moderate, partially screened from main house		low, heavily screened from main house				moderate, partially screened from main house		high, located in full view of barn area		low, heavily screened from main house	
	Adv.			slightly less potential for damage	30	slightly less potential for damage	30	moderately less potential for damage	90			slightly less potential for damage	30			moderately less potential for damage	90

Notes:

1. A "no advantage" advantage is represented in the importance value column by a blank cell
2. The lowest assessment for each factor is highlighted in the assessment row by a heavy underline. In instances where more than one alternative scores lowest, only one is highlighted.
3. The alternative with the highest advantage in each factor is highlighted by an oval. In instances where more than one alternative has the highest advantage, only one is highlighted.

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Figure B-2. Factors, Assessments, and Importance Values (cont.)

FACTORS		AMPHITHEATER LOCATION ALTERNATIVES															
		Location A Existing Conditions (No Action)		Location B		Location C		Location D		Location E		Location F		Location G		Location H	
		Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value	Assess.	Import. Value
Capacity to accommodate overflow crowds without additional site modifications	Assess.	Low Less than 50 more persons		High Over 150 more persons		High Over 150 more persons		Moderate About 75 more persons		<u>Low Less than 50 more persons</u>		High Over 150 more persons		High Over 150 more persons		Low Less than 50 more persons	
	Adv.			150+ additional persons	25	150+ additional persons	25	75 additional persons	13			150+ additional persons		150+ additional persons	25		
Potential for conflicts between pedestrians and vehicles	Assess.	Low infrequent interaction		Moderate occasional interaction		<u>High frequent interaction</u>		Moderate occasional interaction		Low infrequent interaction		Low infrequent interaction		High frequent interaction		Moderate occasional interaction	
	Adv.	much less interaction	45	slightly less interaction	15			slightly less interaction	15	much less interaction	45	much less interaction	45			slightly less interaction	15
Potential intrusion of external sounds on amphitheater programs	Assess.	Low		Moderate		High road noise		<u>High road noise</u>		Moderate		Moderate		Low		Low	
	Adv.	much less intrusion		slightly less intrusion	25					slightly less intrusion		slightly less intrusion		much less intrusion	75	much less intrusion	75
Total Importance Value for all factors		Location A Existing Conditions (No Action)		Location B		Location C		Location D		Location E		Location F		Location G		Location H	
		466		663		520		784		556		761		705		730	

Notes:

1. A "no advantage" advantage is represented in the importance value column by a blank cell
2. The lowest assessment for each factor is highlighted in the assessment row by a heavy underline. In instances where more than one alternative scores lowest, only one is highlighted.
3. The alternative with the highest advantage in each factor is highlighted by an oval. In instances where more than one alternative has the highest advantage, only one is highlighted.

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# **APPENDIX C**

## **COMMENTS FROM FEDERAL, STATE, AND LOCAL GOVERNMENT AGENCIES**



## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4  
ATLANTA FEDERAL CENTER  
61 FORSYTH STREET  
ATLANTA, GEORGIA 30303-8960

December 3, 2002

4EAD

Ms. Connie Hudson Backlund, Superintendent  
Carl Sandburg Home National Historic Site  
1928 Little River Road  
Flat Rock, NC 28731

**RE: EPA Review and Comments on  
Carl Sandburg Home National Historic Site  
General Management Plan and  
Draft Environmental Impact Statement (DEIS)  
CEQ No. 020438**

Dear Ms. Backlund:

The U.S. Environmental Protection Agency (EPA) reviewed the subject Draft Environmental Impact Statement (DEIS) Pursuant to Section 102(2)(C) of the National Environmental Policy Act (NEPA) and Section 309 of the Clean Air Act. The document provides information to educate the public regarding general and project-specific environmental impacts and analysis procedures, and follows the public review and disclosure aspects of the NEPA process. The purpose of this letter is to inform you of the results of our review.

The stated goals of the planning effort are to preserve park resources and to provide for the public education about Carl Sandburg's works and life. The DEIS outlines a plan to achieve these objectives. The alternative which is selected will guide the management and direction of the Carl Sandburg Home National Historic Site over the next 15 to 20 years. The Sandburg Center Alternative was identified as the proposed action, the NPS preferred alternative, and the environmentally preferred alternative. EPA concurs with the National Park Service's plan for providing tours of the Sandburg residence and maintaining the historic landscape at a high level of integrity.

The scope of this proposed action appears to be within acceptable limits in order to achieve project objectives. Based on the information provided in this document, there appears to be no significant environmental impacts associated with the proposed project alternatives, and we support implementation of the Management Plan. The document received a rating of "LO," (Lack of Objections); that is, we did not identify any potential environmental impacts requiring substantive changes to the proposal.

Internet Address (URL) • <http://www.epa.gov>

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Thank you for the opportunity to comment on this DEIS. If you have any questions or require technical assistance, you may contact Ramona McConney of my staff at (404) 562-9615.

Sincerely,

Heinz J. Mueller, Chief  
Office of Environmental Assessment



## United States Department of the Interior

### FISH AND WILDLIFE SERVICE

Asheville Field Office  
160 Zillicoa Street  
Asheville, North Carolina 28801  
November 18, 2002

Ms. Connie Hudson Backlund, Superintendent  
National Park Service  
Carl Sandburg Home National Historic Site  
1928 Little River Road  
Flat Rock, North Carolina 28731-9766

Dear Ms. Backlund:

Subject: Draft General Management Plan for the Carl Sandburg Home National Historic Site,  
Henderson County, North Carolina

In your letter of October 15, 2002 (received October 29, 2002), you asked for our comments on the subject plan. The following comments are provided in accordance with the provisions of the Fish and Wildlife Coordination Act, as amended (16 U.S.C. 661-667e), and Section 7 of the Endangered Species Act of 1973, as amended (16 U.S.C. 1531-1543) (Act).

According to the information you provided, the National Park Service (NPS) is preparing a General Management Plan (GMP) for the subject historic site. General management planning constitutes the first phase of a tiered planning and decision-making process the NPS uses to establish the resource conditions and visitor experiences that should be achieved and maintained over time at a specific national park system unit. GMPs are reviewed and revised as necessary, generally every 15 to 20 years or as need dictates.

General management planning, as suggested by its name, is intended to provide only general guidance as to the best way to achieve desirable resource protection and visitor experience goals. Specific details regarding facility construction, interpretive program development, and maintenance techniques are examined in much greater detail during subsequent implementation planning and design.

Recommendations made in GMPs are based on an analysis of existing and potential resource conditions, desired visitor experiences, environmental impacts (including natural, cultural, and socioeconomic impacts), and costs of alternative courses of action. GMPs are developed in consultation with NPS program managers, park staff, interested parties, and the general public.

In reaching decisions concerning the future management of park resources, the NPS seeks, to the extent possible, to reach an agreement with park staff, NPS leadership, other government agencies with jurisdiction by law or expertise, and members of the public.

Three alternative concepts and a "no-action" alternative are presented in this GMP. Each defines a different approach to determining the most appropriate range of resource conditions and visitor experiences that should be provided at the park. The three alternatives are titled: (1) Sandburg Center alternative, (2) Paths of Discovery alternative, and (3) Connemara Lifestyle alternative. Five prescriptive management zones are used in different combinations and locations to represent the particular intent or focus of each alternative.

The environmentally preferred alternative is the alternative that (1) best promotes the policy expressed in the National Environmental Policy Act; (2) is determined to cause the least damage to the biological and physical environment; and (3) best protects, preserves, and enhances the historic, cultural, and natural resources of the park. Based on the NPS's analysis, the Sandburg Center alternative is considered to be the environmentally preferred alternative and is the NPS's preferred alternative.

We have no major concerns with the preferred alternative. We do recommend stringent erosion-control measures during any ground-clearing activities, and temporary or permanent vegetation should be established within 15 days of project completion. In addition, the draft GMP states that "... if lands within the adjusted boundary are to be acquired using federally appropriated funds ... natural resources on added lands will be feasible to manage with regards to exotic species and other existing or potential environmental issues." We believe the GMP should include active measures to control invasive exotic species throughout the historic site.

Inventories for threatened and endangered species have been conducted at this site. Because no federally listed endangered or threatened species were found in the project area and because Federal species of concern that may occur in the project area will not be affected by the proposed action, we believe the requirements of Section 7(c) of the Act have been fulfilled. However, obligations under Section 7 of the Act must be reconsidered if: (1) new information reveals impacts of this identified action that may affect endangered or threatened species or critical habitat in a manner not previously considered, (2) this action is subsequently modified in a manner not considered in this review, or (3) a new species is listed or critical habitat is determined that may be affected by the action.

Thank you for notifying us about this project. If you have any questions, please contact Mr. Allen Ratzlaff of our staff at 828/258-3939, Ext. 229. In any future correspondence concerning this matter, please reference our Log Number 4-2-03-036.

Sincerely,

Brian P. Cole  
State Supervisor



**North Carolina Department of Cultural Resources  
State Historic Preservation Office**

David L. S. Brook, Administrator

Michael F. Easley, Governor  
Lisbeth C. Evans, Secretary  
Jeffrey J. Crow, Deputy Secretary

Division of Historical Resources  
David J. Olson, Director

January 6, 2003

Ms. Connie Hudson Backlund, Superintendent  
Carl Sandburg Home NHS  
1928 Little River Road  
Flat Rock, NC 28731-9766

Re: Draft General Management Plan for Carl Sandburg Home NHS  
Henderson County, ER02-7949

Dear Superintendent Backlund:

Thank you for your letter of October 15, 2002, concerning the Draft General Management Plan for the Carl Sandburg Home NHS. We regret that we were unable to reply in a timelier manner to your request for comments.

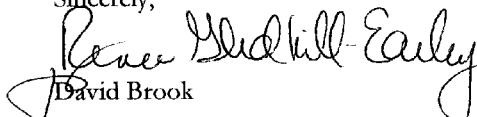
We have reviewed the draft plan and find that it does an excellent job of addressing the alternatives being considered and takes into consideration the comments that were offered during the planning process by John Horton in our Western Office.

Since implementation of the plan is dependent on funding and the availability of acceptable land in the vicinity of the historic site and the Flat Rock Historic District, we are unable to comment on its potential effect on the historic properties. We will, however, look forward to coordinating with you as individual undertakings arise that may affect the Sandburg site or neighboring historic district.

The above comments are made pursuant to Section 106 of the National Historic Preservation Act and the Advisory Council on Historic Preservation's Regulations for Compliance with Section 106 codified at 36 CFR Part 800.

Thank you for your cooperation and consideration. If you have questions concerning the above comment, contact Renee Gledhill-Earley, environmental review coordinator, at 919/733-4763. In all future communication concerning this project, please cite the above referenced tracking number.

Sincerely,

  
David Brook  
DB:doc

cc: NPS/SERO

	Location	Mailing Address	Telephone/Fax
Administration	507 N. Blount St, Raleigh	4617 Mail Service Center, Raleigh 27699-4617	(919) 733-4763 • 715-8653
Restoration	515 N. Blount St, Raleigh	4613 Mail Service Center, Raleigh 27699-4613	(919) 733-6547 • 715-4801
Survey & Planning	515 N. Blount St, Raleigh	4618 Mail Service Center, Raleigh 27699-4618	(919) 733-4763 • 715-4801

**A RESOLUTION OF THE BOARD OF COMMISSIONERS OF  
HENDERSON COUNTY, NORTH CAROLINA,  
IN SUPPORT OF THE BOUNDARY EXPANSION OF THE  
CARL SANDBURG HOME NATIONAL HISTORIC SITE**

**WHEREAS**, the Carl Sandburg Home National Historic Site is dedicated to preserving the legacy of Carl Sandburg and communicating the stories of his works, life and significance as an American poet, writer and historian; and

**WHEREAS**, the Carl Sandburg Home National Historic Site is significant because the site is where one of America's most versatile and recognized writers lived for the last twenty-two years of his life and where he completed a literary career that captured and recorded America's traditions, struggles and dreams in his poetry, histories, biographies, novels and folk songs; and

**WHEREAS**, the Carl Sandburg Home National Historic Site has, through preservation, interpretation, education and inspiration, enriched the lives of the citizens of Henderson County and served as an economic resource for Henderson County; and

**WHEREAS**, the National Park Service is developing a General Management Plan to provide a vision for the future of the site over the next twenty years and guidance on how best to protect resources, how to provide for quality visitor experiences and how to manage visitation and visitor use; and

**WHEREAS**, to provide critical viewshed and boundary protection for the Carl Sandburg Home National Historic Site, the draft General Management Plan proposes a boundary expansion of approximately 110 acres of contiguous land to the west and northwest of the present site, and the acquisition, on a willing seller-willing buyer basis, of land and conservation easements within such boundary expansion area; and

**WHEREAS**, to accommodate the development of a visitor and education center and additional visitor parking facilities, the draft General Management Plan contemplates the purchase of up to an additional five acres of land, not yet identified, but on a willing seller-willing buyer basis, for a further boundary expansion and to be incorporated into the Carl Sandburg Home National Historic Site; and

**WHEREAS**, the Commission's knowledge and understanding of the National Park Service's vision for the future of the site is based on the draft General Management Plan and an Executive Summary of the plan that was distributed by the National Park Service in October 2002, and testimony by, and discussions with the Superintendent of the Carl Sandburg Home National Historic Site.

**NOW, THEREFORE, BE IT RESOLVED**, that the Board of Commissioners, on behalf of all the citizens of Henderson County and others who visit the Carl Sandburg Home National Historic Site for education, enjoyment and inspiration, endorses and supports the provisions of the National Park Service's draft General Management Plan for the site with respect to the following matters:

- A. A Congressionally legislated boundary expansion of up to 110 contiguous acres of land to the west and northwest of the present site and identified on the map of the draft General Management Plan.
- B. A Congressionally legislated boundary expansion to facilitate the selection and acquisition of an appropriate site or sites, of up to five acres of land located west of the Greenville Highway (US 25) and south of Little River Road (SR 1123), for the development of a visitor and education center and additional visitor parking for the Carl Sandburg Home National Historic Site.

**BE IT FURTHER RESOLVED**, that any property or conservation easement to be acquired by the National Park Service pursuant to the General Management Plan for the Carl Sandburg Home National Historic Site be acquired only on a willing seller-willing buyer basis, without the exercise of eminent domain.

**THIS RESOLUTION** was duly adopted on the 15<sup>th</sup> day of January 2003.

*Elizabeth W. Cox*      *Brady Hawkins*



OFFICERS:

Fred H. Niehoff, Jr.  
Mayor  
Mary Jo Padgett  
Mayor Pro-Tem  
Chris A. Carter  
City Manager  
Tammie K. Drake  
City Clerk

# CITY OF HENDERSONVILLE

*"The City of Four Seasons"*

OFFICE OF THE MAYOR

Fred H. Niehoff, Jr.

CITY COUNCIL:

BARBARA VOLK

MARY JO PADGETT

LONDA MURRAY

RON STEPHENS

October 28, 2002

Ms. Connie Hudson Backlund, Superintendent  
Carl Sandburg Home National Historic Site  
1928 Little River Road  
Flat Rock, NC 28731

Dear Connie:

I was quite impressed with the management plan for the Carl Sandburg Home. I have not read it thoroughly – that will take quite some time.

During the input session that I attended back in 1999, I made the comment that this site is a natural for local folks' use as passive recreation. The report addresses this issue at several points and acknowledges that many local persons use the grounds for hiking and enjoying nature on a regular basis. I myself, along with out-of-town guests, have visited the home three or four times, but have hiked the trails too many times to count. We are blessed to have this opportunity.

I applaud the scope of the recommended improvements. If accomplished, they will really add to the enjoyment of the site. I still wish to stress that we should remember the local folks and their desire to enjoy Connemara and to enthusiastically embrace them.

Sincerely,



Fred H. Niehoff, Jr., Mayor  
City of Hendersonville

145 Fifth Avenue East  
Hendersonville, NC 28792-4328

P.O. Box 1670  
Hendersonville, NC 28793-1670  
[www.cityofhendersonville.org](http://www.cityofhendersonville.org)

Phone: (828) 697-3000  
Fax: (828) 697-3014

**RESOLUTION NUMBER 96****A RESOLUTION OF THE VILLAGE COUNCIL OF THE  
VILLAGE OF FLAT ROCK, NORTH CAROLINA,  
IN SUPPORT OF THE BOUNDARY EXPANSION OF THE  
CARL SANDBURG HOME NATIONAL HISTORIC SITE**

**WHEREAS**, the Carl Sandburg Home National Historic Site is dedicated to preserving the legacy of Carl Sandburg and communicating the stories of his works, life and significance as an American poet, writer and historian; and

**WHEREAS**, the Carl Sandburg Home National Historic Site is significant because the site is where one of America's most versatile and recognized writers lived for the last twenty-two years of his life and where he completed a literary career that captured and recorded America's traditions, struggles and dreams in his poetry, histories, biographies, novels and folk songs; and

**WHEREAS**, the Carl Sandburg Home National Historic Site has, through preservation, interpretation, education and inspiration, enriched the lives of the citizens of the Village of Flat Rock and served as an economic resource for Henderson County; and

**WHEREAS**, the National Park Service is developing a General Management Plan to provide a vision for the future of the site over the next twenty years and guidance on how best to protect resources, how to provide for quality visitor experiences and how to manage visitation and visitor use; and

**WHEREAS**, to provide critical viewshed and boundary protection for the Carl Sandburg Home National Historic Site, the draft General Management Plan proposes a boundary expansion of approximately 110 acres of contiguous land to the west and northwest of the present site, and the acquisition, on a willing seller-willing buyer basis, of land and conservation easements within such boundary expansion area; and

**WHEREAS**, to accommodate the development of a visitor and education center and additional visitor parking facilities, the draft General Management Plan contemplates the purchase of up to an additional five acres of land, not yet identified, but on a willing seller-willing buyer basis, for a further boundary expansion and to be incorporated into the Carl Sandburg Home National Historic Site; and

**WHEREAS**, the Village Council's knowledge and understanding of the National Park Service's vision for the future of the site is based on the draft General Management Plan and an Executive Summary of the plan that was distributed by the National Park Service in October 2002, and testimony by, and discussions with the Superintendent of the Carl Sandburg Home National Historic Site.

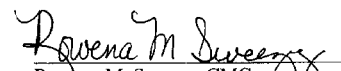
**NOW, THEREFORE, BE IT RESOLVED**, that the Village Council, on behalf of all the citizens of the Village of Flat Rock and others who visit the Carl Sandburg Home National Historic Site for education, enjoyment and inspiration, endorses and supports the provisions of the National Park Service's draft General Management Plan for the site with respect to the following matters:


- A. A Congressionally legislated boundary expansion of up to 110 contiguous acres of land to the west and northwest of the present site and identified on the map attached hereto and made a part hereof.
- B. A Congressionally legislated boundary expansion to facilitate the selection and acquisition of an appropriate site or sites, of up to five acres of land located west of the Greenville Highway (US 25) and south of Little River Road (SR 1123), for the development of a visitor and education center and additional visitor parking for the Carl Sandburg Home National Historic Site.

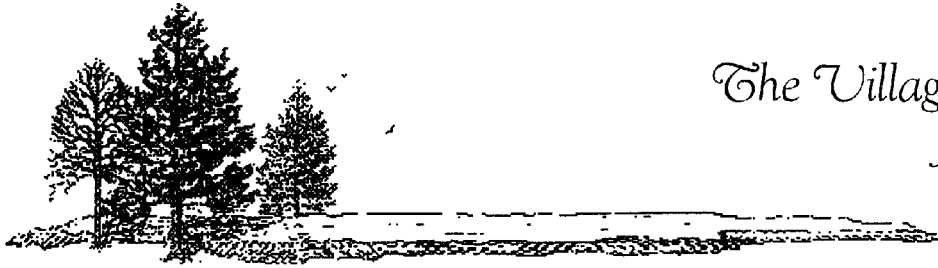
**BE IT FURTHER RESOLVED**, that any property or conservation easement to be acquired by the National Park Service pursuant to the General Management Plan for the Carl Sandburg Home National Historic Site be acquired only on a willing seller-willing buyer basis, without the exercise of eminent domain.

**AND BE IT FURTHER RESOLVED**, that further to preserve the unique character of historic Flat Rock and to promote the general welfare of the citizens of the Village of Flat Rock and others who visit the Carl Sandburg Home National Historic Site, it is the request of the Village Council that the General Management Plan clearly stipulate that, in the development, operation and management of the Carl Sandburg Home National Historic Site and its visitor and education center and parking facilities, the National Park Service adhere to the setback and buffering requirements of the Flat Rock Zoning Ordinance; that no overnight camping or lodging facilities be provided for use by the general public at the site; and that no off-road vehicles be permitted for travel by the general public within the site.

**THIS RESOLUTION** was duly adopted on the 12<sup>th</sup> day of December 2002.

  
Rowena M. Sweezy, CMC  
Village Clerk

  
Terry A. Hicks  
Mayor



## The Village of Flat Rock North Carolina

Incorporated in 1995

December 11, 2002

Mrs. Connie Backlund, Superintendent  
Carl Sandburg, NHS  
1928 Little River Road  
Flat Rock, NC 28731

Dear Mrs. Backlund;

I appreciate all the work you and your team did preparing the draft for the new General Management Plan for Carl Sandburg NHS. Your cooperation with the Council of the Village of Flat Rock is equally appreciated.

After thorough study of the draft GMP there are three other entries we feel need to be made more specific. You have verbally confirmed they are covered so I don't think their being made more specific poses difficulty.

Appropriate copy should be written into all plan options to guarantee the Carl Sandburg NHS (1) will adhere to the setback and buffering requirements of the Zoning Ordinance of the Village of Flat Rock; (2) will not permit overnight or lodging facilities for use by the general public and; (3) will not permit use of off-road vehicles by the general public within the Carl Sandburg NHS. All the above are to be part of the Village's resolution supporting the land components of the new draft General Management Plan.

The work you have done on behalf of this Village both personally and professionally have made an important contribution. Thank you!

Sincerely,

Terry A. Hicks  
Mayor

TAH/mp

---

The Village of Flat Rock, Singleton Centre • P.O. Box 1288 • Flat Rock, NC 28731  
Tel. (828) 697-8100 • Fax (828) 697-8461 • E-mail: [vofr@bellsouth.net](mailto:vofr@bellsouth.net)



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*NOTES*





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As the Nation's principal conservation agency, the Department of the Interior has the responsibility for most of our nationally owned public land and natural resources. This includes fostering sound use of our land and water resources; protecting our fish, wildlife, and biological diversity; preserving the environment and cultural values of our national parks and historic places; and providing for the enjoyment of life through outdoor recreation. The department assesses our energy and mineral resources and works to insure that their development is in the best interest of all our people by encouraging stewardship and citizen participation in their care. The department also has a major responsibility for American Indian reservation communities and for people who live in island territories under U.S. administration.